



**LAW ENFORCEMENT  
ACTION PARTNERSHIP**

ADVANCING JUSTICE AND PUBLIC SAFETY SOLUTIONS

**2018**

**ANNUAL REPORT**

*[LawEnforcementActionPartnership.org](http://LawEnforcementActionPartnership.org)*

# Dear LEAP Partner,

This time last year, all of us at the Law Enforcement Action Partnership were reflecting on our first year under our new banner and the exciting opportunities that a broader criminal justice focus had opened up for us. Stepping into 2018, we knew we would face new challenges and hit major milestones, but our successes have exceeded our highest expectations. Here's a quick snapshot of our hard work this year...

**Pushing groundbreaking legislation forward:** Our speakers worked hard to bring reform across the finish line in key states and on a national level.

- LEAP made more than 30 appearances in the two months leading up to the midterm elections, collaborating on critical reforms in targeted states:
  - Michigan became the first Midwestern state to legalize adult use of marijuana.
  - Florida voted to restore voting rights to more than one million people who have served their time for felony convictions.
  - Oregon voters ensured local police aren't forced to alienate their communities by enforcing federal immigration law.
  - Washington voted to require law enforcement to receive violence de-escalation, mental-health, and first-aid training.
  - Louisiana became the 49th state to end non-unanimous juries in felony trials.
- The passage of the First Step Act, which moderates overly harsh federal sentencing practices, was a victory for criminal justice reform – but it is only a first step. We still have a long way to go in addressing incarceration and recidivism.
- In 2018, LEAP testified, met with policymakers, and signed on to letters in support of reform efforts more than 90 times.

**Creating phenomenal growth in recruitment:** 62 new law enforcement speakers joined LEAP in 2018. This was by far our best year yet, outpacing our 2017 recruiting numbers by nearly 60 percent. The speakers who joined us in 2018 span the country and come from all walks of the criminal justice system, but they have one important thing in common: they all believe we need to work together to make communities safer. We can build a fairer, more compassionate criminal justice system – and law enforcement has a responsibility to help guide that process.

**Amplifying the voices of law enforcement for reform:** Our speakers made more than 4,600 media appearances and live presentations in 2018, steering criminal justice commentary in the media and in public discourse. We also launched a LEAP blog, Just Solutions, bringing our speakers' expert commentary to audiences in a format that allows them to directly address the most pressing issues in criminal justice from a law enforcement perspective.

**Prioritizing public safety:** LEAP speakers connect with community stakeholders, policymakers, and fellow law enforcement on a daily basis. We build the case for change from an insider's perspective, using our hands-on experience to support diversion programs, restorative justice, de-escalation training, and police-community trust. Read our 2018 Highlights for a full list of LEAP webinars, hosted by our expert speakers talking directly to fellow law enforcement.

Thank you for standing with us. Our partners are the champions of the work that we do, and as you can see, it's taken us far. We're looking toward the future with confidence, knowing that along with our allied reform organizations and dedicated partners like you, we'll make an even bigger impact on criminal justice and drug policy reforms in the year ahead.



In solidarity,

A handwritten signature in black ink that reads "Neill Franklin".

Major Neill Franklin (Ret.)  
Executive Director

The Law Enforcement Action Partnership





*Clockwise from top left: (i) Lieutenant Diane Goldstein (Ret.), LEAP Board Chair, is interviewed by Viceland (ii) Major Neill Franklin (Ret.), LEAP Executive Director, with advocates for the Fix NICS Act, ensuring that domestic violence records are thoroughly and accurately submitted for background checks. (iii and inset) Deputy Inspector Corey Pegues (Ret.) testifies for marijuana legalization and regulation in Long Island, NY*

***“I joined LEAP because I believe in its mission to create a more effective and more fair criminal justice system. Our country puts too many people in jails and prisons for the wrong reasons, which destabilizes communities and inhibits law enforcement’s ability to do its job. I want to be a proactive partner for positive change, which LEAP allows me to do.”***

***-US Attorney Carter Stewart (Fmr.)  
Southern District, Ohio***



## As Seen In...

**The  
Guardian**

THE  
**ADVOCATE**

the**bmj**

**The Washington Post**



**Newsweek**



**San Francisco Chronicle**



**Chicago Tribune**



**C-SPAN**



**SLATE**



**The New York Times**

**HOUSTON★CHRONICLE**

# LEAP by the Numbers: 2018

Speakers: 270 – *62 new speakers came on board in 2018, a record for LEAP recruitment!*

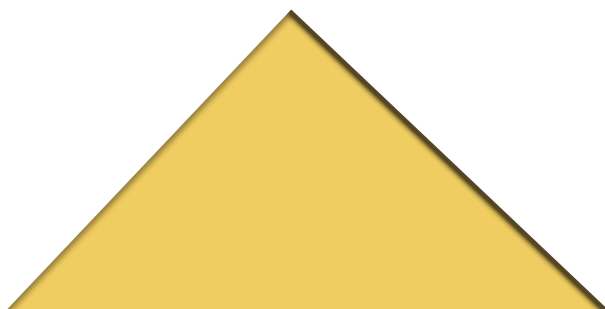
TV/Radio/Print Appearances: 4,576

Live Presentations: 205

Op-Eds and Letters to the Editor: 66

Legislative Activity *(includes meetings, testimony, sign-on letters, amici curiae):* 93

Social Media Presence: *More than 192,000 followers worldwide*





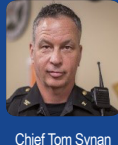
# 2018 New Speakers



Justice Rebeca Martinez  
Fourth Court of Appeals  
San Antonio, TX



Chief Bryan Zeringue  
Thibodaux Police Department, LA



Chief Tom Synan  
Newtown Police Department, OH



Chief Jeffrey Smythe  
Burlington Police Department  
Burlington, NC  
Former Chief, Show Low Police  
Department, AZ



Kurt Altman  
Former Assistant US Attorney  
Former Deputy County Attorney  
Maricopa County, AZ



Chief Art Howell  
Racine Police Department, WI



Braden Boucek  
Former Assistant US Attorney  
Middle and Western Districts of  
Tennessee



Sheriff Bobby Kimbrough  
Forsyth County, NC  
DEA Special Agent (Ret.)  
Winston-Salem, NC



Sheriff John Tharp  
Lucas County, OH



Judge Beckie Palomo  
341st District Court  
Former Director of Community  
Corrections Former Assistant  
District Attorney  
Webb County, TX



Chief Chris Magnus  
Tucson Police Department, AZ  
Former Police Chief  
Richmond Police Department, CA



Kenyen Brown  
Former US Attorney Southern  
District of Alabama



Bill Nettles  
Former US Attorney District of  
South Carolina



Carter Stewart  
Former US Attorney  
Southern District of Ohio



Joe Allbaugh  
Director, Department of Corrections  
State of Oklahoma



Chief Isaiah McKinnon (Ret.)  
Detroit Police Department, MI

*We have 100 years of the criminalization of drug possession and we would benefit from creating a culture of harm reduction and looking at it from a public health perspective, within the framework of a compassionate community.*

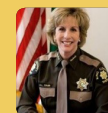
**-- Jennifer Tejada**



Chief Jennifer Tejada  
Emeryville Police Department, CA

*Recruits must take neuroscience and psychology classes now to better understand human behavior and reactions. What we learned through science and how the brain works is that if you're overly aggressive in your initial approach, you're going to provoke resistance.*

**-- Sue Rahr**



Sheriff Sue Rahr (Ret.)  
King County, WA



Commissioner Branville Bard  
Cambridge Police Department, MA



J.H. Barr  
Municipal Prosecutor  
Township of Clark, NJ



Chief Peter Volkmann  
Chatham Police Department, NY



Nicholas Paul  
Former Deputy Sheriff Orange  
County, FL

# 2018 New Speakers, cont.

*We've traded handcuffs for hope. We (law enforcement) had always told these folks (drug users) that we were going to catch them and lock them up, and they had always tried to avoid us. Now, all of a sudden, we're telling them to flag us down and ask us for help, and we'll get it for them.*

**-- Tim Lentz**



Chief Tim Lentz (Ret.)  
Covington Police  
Department, LA

*We need to stop putting the police in the situation of criminalizing people who need support. We've gone down the War on Drugs path with great futility and actually caused a lot more harm than we realize with all the unintended consequences that have been residuals of the passage of those laws.*

**-- Mike Butler**



Chief Mike Butler  
Longmont Public Safety  
Department, CO

*Law Enforcement spends so much on weaponry, and training to use weaponry, but little on de-escalation training! How do you remain calm when the situation is crazy? -- Jeffery Artis*



Special Agent Jeffery Artis (Ret.)  
Federal Bureau of Investigation  
Jackson, MS

*A healthy profession is one that evolves and changes, so when you see change is necessary, you speak to the issue. -- Mark Prosser*



Chief Mark Prosser  
Storm Lake Public Safety Department, IA



Judge Ronald Reinstein (Ret.)  
Retired Superior Court Criminal Judge  
Maricopa County, AZ  
Current Judicial Consultant to the Arizona  
Supreme Court, Phoenix, AZ



Chief Jeff LeDuff (Ret.)  
Baton Rouge Police Department, LA



Judge Larry Vandersnick (Ret.)  
Circuit Court Judge  
Former State's Attorney Henry  
County, IL



Yvette McDowell  
Assistant City Prosecutor (Ret.)  
Pasadena, CA



Chief Daniel Meloy (Ret.)  
Colerain Township Police  
Department, OH



Judge Cylenchia LaToye Miller  
36th District Court  
Detroit, MI



Detective Vince Felber (Ret.)  
Akron Police Department, OH



Assistant Chief John Bennett (Ret.)  
Tampa Police Department, FL



Chief Brendan Cox (Ret.)  
Albany Police Department, NY



Chief Justice Tina Nadeau  
New Hampshire Superior Court  
Lee, NH

*We're looking for accountability and consequences, so it doesn't happen again. We put people into court services, and they can't get out. Through restorative justice, you have to create other accountability that doesn't require the juvenile justice system to act as foster parents because that system doesn't work. If I was here to sell you the criminal justice system, which has a 70% failure rate, would you buy it?*

**-- William Halvosa**



Captain William Halvosa  
Gainesville Police Department, FL



# 2018 New Speakers, cont.

*After being in policing for 30-something years and having the historical perspective, I wanted to lend my voice to efforts to reform. The goal is to take my expertise from one of the largest police departments in the nation and speak to how police can bring about change and incorporate social justice into the work of policing.. -- Kevin Bethel*



Deputy Commissioner Kevin Bethel (Ret.)  
Philadelphia Police Department, PA



Lieutenant Anita Fraser  
Assistant Training  
Academy Director  
DeKalb County Police  
Department, GA



Undersheriff Booker T. Hodges  
Ramsey County, MN

*Law enforcement is a noble and outstanding profession. If we aren't looking for ways to become better, we're moving backward. We need to move the profession forward.*

**-- Kevin Martin**



Chief Kevin Martin  
Lima Police Department, OH



Captain Donnie James  
East Precinct Assistant Commander  
DeKalb County Police Department,  
GA



Judge Judith Matarazzo  
Multnomah County  
Circuit Court, OR



Chief Michael W. Tupper  
Marshalltown Police  
Department, IA



Sheriff Joe Palle  
Boulder County, CO



Lt. Colonel Lenmuel Terry  
Virginia State Police  
Richmond, VA



Sergeant Tulio Tourinho  
Louisville Police Department, KY

*I need to feel that I'm helping the public understand issues we're confronted with, and there aren't enough people out there providing first-hand experience on these issues.*

**-- Wendell M. France, Sr.**



Deputy Secretary Wendell M. France, Sr. (Ret.)  
Maryland Department of Public Safety and  
Correctional Services  
Major, Baltimore Police Department (Ret.)

*Invite the community to be part of change. It takes problem-solving and involving the community. You take the key out of the ignition, get out of the car, close the door, walk the streets, knock on the door, introduce yourself. You can't get officers to do something they don't want to do. We have to make sure we hire people who have a love for community.*

**-- Debbie Ramsey**



Detective Debbie Ramsey (Ret.)  
Baltimore Police Department, MD

*The oath is to protect and serve. Anytime you don't honor that oath, you need to be accountable -- not only to yourself, but also to everybody that you promised you would serve. Every police officer has to think that everything they do or say is accountable to the oath.....-- David Franco*



Officer David Franco  
Chicago Police Department, IL

# 2018 New Speakers, cont.

*When the prosecutors decide what direction they're going in, they need to base decisions on what mental health says will work for people, it's a corrections system not a punishment system.*

**-- Joe Grecol**



Chief Joe Grecol  
Berea Police Department, OH



Braden Boucek  
Former Assistant US Attorney  
Middle and Western Districts of  
Tennessee



Chief Darrel Stephens (Ret.)  
Charlotte-Mecklenburg Police  
Department, NC



Superintendent Christine Elow  
Cambridge Police Department, MA



Sergeant Shane Blalock  
Florence Police Department, AL



Lt. Colonel Arthur Rizer (Ret.)  
Former Federal Prosecutor  
U.S. Attorney's Office Southern  
District of CA  
Narcotics and Dangerous Drugs  
Section Criminal Division Department  
of Justice, Washington, DC

*There's no silver bullet. There are a million tiny things in the justice system, at every stage of processing an arrestee through their case - where we can fix backlogs, make the system function more efficiently. It's the jail system's job to process people as quickly as possible to get them their speedy trial.* -- **David Parrish**



Colonel David Parrish (Ret.)  
Jail Director (Ret.)  
Hillsborough County Sheriff's Office, FL

*I welcome any opportunity to represent law enforcement as what we truly are - we are guardians of the people. Challenging the narrative that we are racist thugs and an occupying army. That's what's most important to me.* -- **Sylvia Moir**



Chief Sylvia Moir  
Tempe Police Department, AZ

*Any unreasonable or unnecessary application of force against any citizen erodes trust at a time when we need support from our local communities the most. This is not a binary choice of either protecting the public or protecting a person's rights. We can and we must protect both.*

**-- Michael Harrison**



Superintendent Michael Harrison  
New Orleans Police Department, LA

*Transparency is about policing your own, you can't put a shroud over it or speak in police jargon. People need to hear you speak in terms they understand and admit that you screwed up and here's what you're doing to fix it.* -- **Matthew Vanyo**



Chief Matthew Vanyo  
Olmsted Township Police Department, OH



Chief Steve Moore (Ret.)  
Hurst Police Department, TX



David Muhammad  
Chief Probation Officer (Ret.)  
Alameda County, CA  
Former Deputy Commissioner of  
Probation New York, NY





Clockwise from top left: (i) Major Neill Franklin (Ret.) presents to attendees at the National Law Enforcement Summit: From Crisis Intervention to Mental Health and Public Safety, held at Los Angeles Police Department Headquarters. (ii) Officer Raeford Davis (Fmr.) presents at the University of Missouri (iii) LEAP staff and board at LAPD Headquarters (iv) Prosecutor Inge Fryklund (Fmr.) and Deputy Marshal Jason Thomas (Fmr.) attend the National Conference of State Legislatures 2018 Legislative Summit, alongside staff from the Marijuana Policy Project. Background: LEAP arrives in Los Angeles for law enforcement summit on mental health and justice system solutions.

# 2018 HIGHLIGHTS

## Victories in Key States

2018 was a banner year for criminal justice reform, and LEAP was at the heart of it. We appeared in campaign ads, gave speeches, wrote op-eds and letters to the editor, and met with policymakers in key states. Our targeted approach throughout the campaign season served us well: we made more than 30 appearances in key states in the final days before the election.

- In Michigan, we helped pass Prop 1, which legalized and regulated adult use of marijuana in the state.
- In Florida, we successfully supported Amendment 4, which means that more than one million people who have served their time for felony convictions will have their right to vote restored.
- LEAP spoke out about Louisiana's Amendment 2, which ended non-unanimous juries in felony trials, a significant step in correcting disproportionate racial impact on juries.
- In Oregon, we helped defeat Measure 105, ensuring state and local law enforcement will not be compelled to enforce immigration policies.
- In Washington, we worked with the campaign to pass Initiative 940, which will require law enforcement to receive violence de-escalation, mental-health, and first-aid training; and change standards for use of deadly force.

LEAP speakers testified and conducted educational meetings with lawmakers on a number of critical reform issues in various states throughout the year, including sentencing reform, financial bail, parole and probation reform, civil asset forfeiture, compassionate release, marijuana policy, mandatory minimums, ending the criminalization of homelessness, and syringe exchange.

Our work in 2019 will build on these successes, supporting crucial state-by-state efforts on the ground as the voice of law enforcement for more ethical, compassionate policies. Alongside our allies, we have been expanding our local presence in key locations, reaching out to current law enforcement officers, and using our law enforcement voice to drive reform forward. LEAP has been increasingly meeting with members of Congress, as well as legislators on the state level both to endorse legislation and – even more importantly – to consult on that legislation before it is written so as to make reform more likely to be implementable and effective.



# 2018 HIGHLIGHTS, cont...

## New Speakers

LEAP had tremendous success in speaker recruitment efforts nationwide, particularly for currently serving officers in strategic locations, to bolster local progress and add new law enforcement voices to LEAP's speakers bureau.

In 2018, we recruited 62 new speakers, surpassing our 2017 recruitment numbers by nearly sixty percent. New recruits included current police chiefs in Ohio (3), Arizona, New York, Wisconsin, Louisiana; current police captains in Florida and Georgia; current sheriffs in Colorado and Ohio; the director of the Department of Corrections for the state of Oklahoma; two former US Attorneys (Southern District Ohio and Southern District Alabama); the Chief Justice of the New Hampshire Superior Court; a current police commissioner and a current police superintendent in Massachusetts; a current lieutenant colonel in the Virginia State Police; retired police chiefs in New York, Louisiana, and Michigan; a retired federal prosecutor in California; and a retired FBI special agent in Mississippi.

## Press Coverage

LEAP has the expertise and credibility to take the lead in calling for more rational and compassionate criminal justice policy, steering criminal justice commentary in the media and in public discourse. Our speakers made headlines throughout 2018, appearing in media outlets including PBS, ABC News, the Washington Post, Fox News, the San Francisco Chronicle, the Boston Globe, Police One, Police Magazine, the BBC, USA Today, the New York Times, the Washington Times, CNN, NPR, The Advocate, the American Conservative, the Houston Chronicle, the Chicago Tribune, The Guardian, Reason Magazine, The Hill, C-SPAN, Slate, Newsweek, and many more.

## Advancing Public Safety Solutions Through Education

Harm reduction and arrest alternatives are critical to the success of reform efforts. Over the past two years, LEAP has recruited several speakers who specialize in diversion programs, and in 2018, we launched a series of webinars for our law enforcement partners, focusing on the mechanics and police-community benefits of diversion as an alternative to arrest.

Webinar topics to date have included: Law Enforcement Assisted Diversion (LEAD) led by Chief Brendan Cox (Ret.), Director of Policing Strategies, LEAD National Support Bureau, who explained the mechanics and police-community benefits of the LEAD program; Restorative Justice Diversion hosted by Chief Mike Butler of the Longmont, CO Police Department, who explained how they use restorative justice circles as alternatives to arrest; Mental Health Diversion by Assistant Chief Wendy Baimbridge of the Houston Police Department, including police training, proactive outreach, and crisis stabilization centers; Restorative Supervision presented by Chief Chris Magnus of the Tucson, AZ Police Department, who explained how they are transforming the internal officer discipline system

# 2018 HIGHLIGHTS, cont...

by applying principles of restorative and procedural justice; the Advance Peace Program led by Former US Attorney Carter Stewart (OH Southern District), who explained how the unorthodox Advance Peace violence-reduction program has interrupted the cycles of gang homicide in Richmond, CA; and use of Mindfulness-Based Resiliency Training (MBRT) to address police mental health, implicit bias, de-escalation, and police-community trust, conducted by Chief Jennifer Tejada of the Emeryville, CA Police Department.

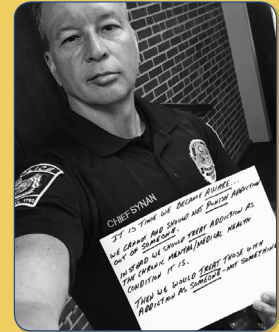
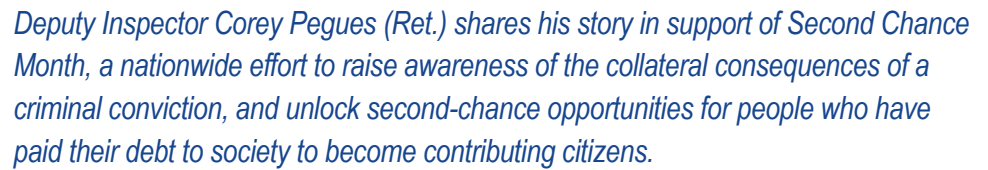
In late 2018, LEAP cohosted Course Corrections: National Law Enforcement Summit – From Crisis Intervention to Mental Health and Public Safety, held at Los Angeles Police Department Headquarters. Law enforcement attendees from around the country discussed mental health and public safety with a focus on rebuilding relationships within the community. Several LEAP speakers presented to the summit attendees, which culminated in the drafting of recommendations for best practices going forward.

## Uniting with Allies

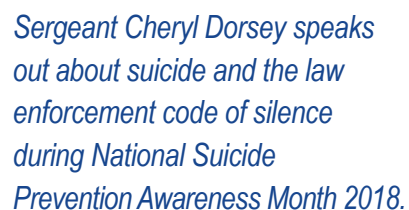
LEAP joined forces with reform-minded allies to advocate for critical reform issues via many sign-on letters and endorsements. We endorsed the First Step Act; supported defunding the Department of Justice's expansion of civil forfeiture; supported an amendment to the Beyond the Box for Higher Education Act, encouraging colleges and universities to remove criminal and juvenile justice questions from their admission applications; opposed the Stop the Importation and Trafficking of Synthetic Analogues Act to expand penalties on synthetic drugs; supported elder parole; opposed provisions in the 2018 Farm Bill to impede re-entry efforts by limiting SNAP food assistance; supported the United States District Court of the Northern District of California invalidating federal DOJ grant conditions imposed in an effort to deny law enforcement funding to sanctuary jurisdictions; persuaded the US District Court for the Eastern District of California to reject DOJ's challenge to SB 54, a California law designed to improve public safety by promoting relationships of trust between law enforcement and the State's foreign-born residents and their family members; and signed on to an amicus brief filed in the U.S. Supreme Court with huge implications on state-level civil forfeiture protections, fitting within the cross-section of drug policy, asset forfeiture/fines and fees and policing for profit.

Additionally, we collected law enforcement feedback for a police traffic stop collection bill in Missouri; connected Seattle City Attorney Pete Holmes with a district attorney's office in Oregon to discuss restructuring the office to enable prosecution reform; advised another Oregon ally on legislative strategy for moving toward a public health approach to drug policy; provided quotes on incarceration from Judge Beckie Palomo, Justice Rebecca Martinez and Sheriff Sally Hernandez for the Texas Criminal Justice Coalition's Women's Justice Report; and contributed our speakers' local solutions for an ally's report on best policing practices across the nation.

Looking ahead, LEAP's reach continues to expand, serving as the law enforcement voice of criminal justice and drug policy reform.



*Lieutenant Diane Goldstein (Ret.), Detective Neil Woods (Ret.), Major Neill Franklin (Ret.), and Chief Tom Synan show LEAP support for International Overdose Awareness Day 2018.*



*Detective Justin Boardman (Fmr.), who spent fifteen years as a Special Victims Unit investigator, trains police on best practices for sexual assault survivor interview protocol.*

# State By State

**Alabama:** US Attorney Kenyen Brown (Fmr.) published a quote [in an ally's report](#) about the problem of debtors' prison in Alabama. Brown also testified against a fentanyl mandatory minimum bill. His testimony made a big splash — a story on it was [picked up by the AP](#), representatives asked him how they could change the bill to fix it, and they ultimately switched to an amended version of the bill.

**Arizona:** Reserve Police Officer Jack Wilborn (Ret.) [published an op-ed in the \*Glendale Star\*](#) calling attention to a new report on prison data and the need for alternatives to arrest and prison. Deputy County Attorney Kurt Altman (Fmr.) also [published an op-ed in \*AZ Central\*](#) highlighting the need for prison reform and reducing incarceration in Arizona. LEAP submitted a letter in support of legalizing syringe exchanges across the state on behalf of an ally organization. The *Cannabis Insider with Bob Hoban Show* taped an interview with Sergeant Terry Blevins (Fmr.) on the challenges to legal marijuana. Deputy Sheriff Jay Fleming (Fmr.) authored an op-ed pushing for the governor to sign a Good Samaritan Law as part of his opioid reforms, which was published in the [Arizona Capitol Times](#). The *Herald/Review* conducted an in-person interview with Fleming, and [published a follow-up article](#). Fleming also delivered oral and written testimony in support of a syringe exchange bill. Former corrections officer and retired criminal justice professor Dr. Michael Gilbert [published an op-ed in the Arizona Capitol Times](#) in support of justice reinvestment in Arizona, and the *Capitol Times* also interviewed Sergeant Blevins about sentencing reform and prison data.

**California:** Judge George Eskin (Ret.) [published an op-ed in the \*San Gabriel Valley Tribune\*](#) supporting responsible implementation of the new bail legislation. It was republished in ten other outlets. Sheriff John Tharp's co-authored op-ed on ending the criminalization of homelessness was [republished by four news outlets](#). Chief Jennifer Tejada connected with an ally to discuss how her county needs to reform its private community supervision fines and fees system. LAPD Deputy Chief Stephen Downing (Ret.) and Judge Jim Gray (Ret.) met with Assemblymember Al Muratsuchi in his district office about bail reform along with a California ally group. Major Neill Franklin (Ret.) testified on two sentencing reform bills. Judge Gray spoke in the media about marijuana legalization and financial bail reform. Lieutenant Diane Goldstein (Ret.) published an op-ed on the misuse of jailhouse informants in the [Orange County Register](#). Sergeant Terry Blevins (Fmr.) presented on promising responses to the opioid crisis to a training program for county officials. LEAP was also able to use its influence to convince a high-profile but anonymous law enforcement partner to contact a key district attorney and state legislator, urging them to support bail reform legislation. LEAP provided endorsements, wrote and signed letters, and met with influential policymakers in support of several successful bills, including AB 186, creating a three-year pilot program allowing San Francisco to implement supervised drug consumption programs; SB 1393, the Fair and Just Sentencing Reform Act – making the criminal justice system in California more reasonable and less biased; AB 1810, increasing opportunities for mental health diversion; SB 185, which ensures failure not to appear will not automatically lead to drivers' license suspension; and SB 10, for bail reform. Judge Eskin met with Los Angeles mayor Eric Garcetti, and Judge Gray met with a key assemblymember, both to discuss bail reform. Sgt. Cheryl Dorsey (Ret.) was interviewed for both a documentary on wrongful convictions, and by WURD radio on the issue of police reform. Deputy Chief Downing was the



# State By State, cont.

keynote speaker and a panel participant at an interfaith symposium on policing and criminal justice reform. Lieutenant Goldstein spoke to KALW radio in San Francisco about Proposition 47 and the state of the state's criminal justice reforms. WRAL and [Reason Magazine](#) featured LEAP's participation in an amicus brief challenging qualified immunity.

**Colorado:** Deputy Marshal Jason Thomas (Fmr.), Deputy Sheriff Carrie Roberts (Fmr.), and Judge Lenny Frieling (Ret.) submitted written testimony in support of supervised consumption spaces for a Denver City Council hearing. Judge Frieling spoke with a Vox reporter about regulating psychedelics and other drugs. Assistant District Attorney Jake Lilly (Fmr.) gave written and oral testimony in support of the Colorado Right to Rest Act, to stop the criminalization of homelessness. Deputy Sheriff Roberts [published an op-ed in \*The Gazette\*](#) in support of the same, in conjunction with Maria Foscarnis, Executive Director of the National Law Center on Homelessness and Poverty. Deputy Marshal Thomas advised the Colorado executive branch on marijuana regulations. Roberts published an op-ed in *The Denver Post* on the potential for supervised consumption spaces to save lives.

**Connecticut:** Sgt. John Padgett (Ret.) spoke at the Children's Law Center of Connecticut to an audience of family court judges, prosecutors and victim advocates on the topic of familial mass violence/murder and domestic mass violence/murder.

**Delaware:** Major Neill Franklin (Ret.) penned an op-ed for the marijuana legalization campaign in Delaware.

**Florida:** LEAP worked with allies in Florida to successfully support Amendment 4, the Second Chances campaign to restore eligibility to vote to people with past felony convictions who fully complete their sentence. Sheriff Jim Manfre (Ret.), Special Agent Ray Strack (Ret.), Colonel David Parrish (Ret.), Assistant Chief John Bennett (Ret.), Chief Robert Hoffman (Ret.), and Officer Christine Italiano (Ret.) all endorsed Amendment 4. LEAP also secured the Amendment 4 endorsement of Tampa Chief Bennie Holder (Ret.). LEAP and Special Agent Strack were featured as supporters of Amendment 4 in the [Orlando Political Observer](#). Major Neill Franklin (Ret.), Commissioner Jiles Ship, and Chief John Dixon (Fmr.) represented LEAP at the annual National Organization of Black Law Enforcement (NOBLE) conference, held in Hollywood. Sheriff Manfre and Special Agent Strack gave oral testimony in support of syringe exchange programs. Special Agent Strack spoke on marijuana legalization at Florida Gulf Coast University. Chief Jerry Cameron (Ret.) spoke on marijuana legalization at a local women's club.

**Georgia:** Lieutenant Tim McMillan (Ret.) sent a letter to a Georgia senator in support of the First Step Act. District Attorney J. Tom Morgan (Fmr.) published an op-ed in the print edition of the *DeKalb Champion* urging Georgia's US senators to support the First Step Act. Morgan's [op-ed on bail reform](#) appeared in the *Atlanta Journal-Constitution*. Lieutenant McMillan was interviewed by *Yes! Magazine* on macho police culture and de-escalation. LEAP collaborated with allies on bail reform efforts in the state.

**Illinois:** Major Neill Franklin (Ret.) wrote an article for [the Marshall Project](#) about the guilty verdict for the former Chicago PD officer who killed Laquan McDonald, focusing on the im-

# State By State, cont.

portance of transparent video evidence and limits on police accountability. Major Franklin was also [interviewed](#) on NPR about the verdict. Officer Brian Gaughan (Ret.) gave an interview to ProPublica about legislation to collect better information on police stops and racial disparities. LEAP helped organize the region's first-of-its-kind gubernatorial candidate forum focusing on criminal justice policy at WTVP Studios, a local PBS affiliate, alongside community leader Jehan Gordon-Booth.

**Indiana:** LEAP connected two key allies working on criminal justice reform in the state.

**Kansas:** Chief Mike Butler presented to an audience of 300 people at a faith-based organizing network via video conference about how his department made restorative justice central to their policing strategy. LEAP gathered signatures from ten prominent police and sheriff speakers in support of District Attorney Mark Dupree's efforts to create a Conviction Integrity Unit in Kansas City, countering opposition from local police.

**Kentucky:** First Assistant US Attorney David Grise (Fmr.) sent a letter to Senator McConnell in support of the First Step Act. We assisted local organizations in driving bail reform forward.

**Louisiana:** Assistant City Prosecutor David Brown (Fmr.) published [an op-ed in \*The Advocate\*](#) urging Louisiana's US senators to support the First Step Act. Thibodaux Police Chief Bryan Zeringue called and sent a letter to a Louisiana senator in support of the First Step Act. LEAP arranged a private meeting between harm reduction professionals from Ireland and the New Orleans Police Department's leading diversion officers. Chief Jeff LeDuff (Ret.) [published an op-ed in \*The Advocate\*](#) in support of a Baton Rouge ballot initiative that would establish a mental health crisis center. Assistant City Prosecutor Brown's [picture and quote](#) were featured by an ally in support of the Baton Rouge crisis center ballot initiative. Assistant District Attorney Jake Lilly (Fmr.) published an op-ed on criminal justice reform in [The Advocate](#). Lilly also published an op-ed on criminal justice reform in [The Advocate](#). Chief Zeringue and Covington Police Chief Tim Lentz appeared in the [New Orleans Advocate](#), supporting the ballot measure that ultimately ended non-unanimous jury verdicts in Louisiana felony trials.

**Maryland:** Deputy Secretary Wendell France (Ret.) spoke at a town hall in Annapolis on the harms of solitary confinement. Major Neill Franklin (Ret.) spoke on WEAA Radio about violence in Baltimore, and was [interviewed by the \*Grit Post\*](#) about the criminal justice case for marijuana legalization. Col. Ed Jackson spoke in support of harm reduction programs at a state agency's statewide convening of law enforcement. Major Franklin spoke with WBAL about the Mayor's Youth Summit to prevent homicide in Baltimore. He also testified and spoke at a press conference, opposing the governor's crime bill, which would increase fentanyl mandatory minimums, and [published an op-ed](#) opposing the crime bill. Additionally, Franklin testified in support of a marijuana legalization ballot initiative. We worked with formerly incarcerated leaders in the state to discuss reform. Deputy Secretary France spoke on a panel about solitary confinement at a forum hosted by Interfaith Action for Human Rights. France also spoke on a panel on decriminalization for marijuana and opioids alongside Judge Billy Murphy at a presentation

# State By State, cont.

co-hosted by the Drug Policy Alliance and other key allies. Major Franklin discussed the opioid crisis in Baltimore for a PBS documentary. Officer Peter Moskos (Fmr.) spoke to [USA Today](#) about violence and police responses in Baltimore.

**Massachusetts:** Assistant Attorney General John Amabile (Fmr.) spoke about the War on Drugs to the Politics of Crime class at Wellesley College. Both the current Superintendent and the current Commissioner of the Cambridge Police Department, Superintendent Christine Elow and Commissioner Branville Bard, joined LEAP as speakers.

**Michigan:** Sergeant Steve Miller (Ret.) and Detective Sergeant Ted Nelson (Ret.) were featured in a TV ad in support of marijuana legalization in Michigan. They also spoke at a National Business League press conference about the criminal justice and economic impacts of marijuana legalization versus prohibition on the black community. Sergeant Miller spoke on a debate panel on marijuana legalization at Monroe County Community College that was covered by the [Monroe News](#). Detective Sergeant Nelson published an [op-ed in the Cedar Springs Post](#) in support of Raise the Age legislation. Neighborhood Police Officer Steven Shank spoke to [Filter Magazine](#) about how neighborhood coordinating officers make community policing a reality. Major Neill Franklin (Ret.), Detective Sergeant Nelson, and Sergeant Miller were featured in [Michigan Live](#) and [Police One](#) articles calling attention to the profit incentives around marijuana legalization (and civil asset forfeiture). Detective Sergeant Nelson attended a meeting with impaired driving experts at the Michigan State Police Headquarters. Nelson and Miller testified in support of a civil asset forfeiture reform bill. Nelson's testimony was quoted in an "insider" Michigan newsletter, read widely by legislators, and he was also featured in the Justice Action Network's "Justice Reform This Week: 5 Things to Know" news brief. Lieutenant Diane Goldstein (Ret.) was interviewed by Michigan Radio about national perspectives on marijuana legalization.

**Minnesota:** Detective Justin Boardman (Fmr.) was profiled in a [special series](#) in the *Minnesota Star Tribune*. He is bringing his data-driven, trauma-informed, victim-centered interview protocol for investigating sexual assaults to Minnesota law enforcement.

**Mississippi:** LEAP connected allies in the state with Chief Brendan Cox (Ret.) of Albany, NY to strategize ways to bring Law Enforcement Assisted Diversion (LEAD) programs to Mississippi. Chief Cox is the Director of Policing Strategies for LEAD's National Support Bureau.

**Missouri:** We provided advice on an ally's proposed legislation on sentencing reform and time-served reforms. Chief Betty Taylor (Ret.) spoke on rural challenges at the NACDL Rural Justice Summit. We collected law enforcement feedback for an ally writing a police traffic stop data collection bill.

**New Hampshire:** Cheshire County Corrections Superintendent Richard Van Wickler participated in a debate on whether or not New Hampshire should legalize marijuana. A [letter to the editor in SeaCoastOnline](#) highlighted LEAP as an organization of law enforcement supporting marijuana reform in the state.

# State By State, cont.

**New Jersey:** Officer Nick Bucci (Ret.) attended a meeting and training of New Jersey crime survivors advocating for reform. Officer Bucci also spoke to the *Daily Princetonian*, and sat on a [panel at Asbury Park Press](#) about the criminal justice benefits of marijuana legalization in New Jersey. The panel was [covered by multiple news outlets](#). Sheriff Jim Manfre (Ret.) gave an interview syndicated in New Jersey about the similarities between Florida and New Jersey's disenfranchisement of people with felony convictions. Officer Bucci met with the state senate majority leader and an undecided assemblyman to discuss efforts to legalize and regulate marijuana in the state. Commissioner Jiles Ship spoke on an expungement panel before the New Jersey Assembly Judiciary Committee. Chief Brendan Cox (Ret.) spoke at a press conference on state legislation to allow safe consumption spaces to prevent overdose. LEAP submitted written testimony in support of two civil asset forfeiture reform bills. Commissioner Ship published an op-ed on [NJ.com](#) in support of prison education. He was also interviewed by [NJ.com](#) about marijuana cases in the state.

**New York:** Chief Brendan Cox (Ret.) submitted testimony to the state legislature in favor of supporting judicial second look and opposing a stricter parole process. Major Neill Franklin (Ret.) submitted testimony to the New York State Assembly Standing Committees on Codes, Health, Governmental Operations, and Alcoholism and Drug Abuse, in support of marijuana legalization. Deputy Inspector Corey Pegues (Ret.) spoke to *NowThis* about harm reduction and the War on Drugs. Chief Peter Volkmann and Deputy Inspector Pegues testified in front of the New York State Assembly in support of marijuana legalization. Chief Mark Spawn (Ret.) spoke on syringe exchange and other rural challenges at the NACDL Rural Justice Summit. NYPD Detective Joanne Naughton (Ret.) and Deputy Inspector Pegues spoke at a marijuana enforcement hearing, and [spoke to AM New York](#) about why police should support marijuana legalization. *BRIC TV* published a [documentary profile](#) of Pegues. Pegues also [published an op-ed](#) in the *New York Daily News* criticizing New York City's addiction to marijuana arrests despite its policy of decriminalization, and was interviewed by the *New York Times* about body cameras and the NYPD. Chief Volkmann presented at an ally's statewide convening on diversion and harm reduction efforts in upstate New York. We supported elder parole in the state. Deputy Inspector Pegues was interviewed by The Marshall Project on turnstile arrests and quotas in the NYPD. Commissioner Martin Horn (Fmr.) discussed corrections reform with the [New York Post](#), in the wake of the decision to close Riker's Island. Chief Cox was named to [Governor Cuomo's commission](#) for proposing the best strategy for legalizing marijuana in New York, which was mentioned in a number of news outlets, including the *Albany Times Union* and the *Chronicle*.

**North Carolina:** Sheriff-Elect Bobby Kimbrough [published an op-ed in the News & Observer](#) urging North Carolina's US Senators to support the First Step Act. The next day, Sen. Thom Tillis signed on as a co-sponsor.

**North Dakota:** LEAP alerted our supporters in the state about Measure 3, the marijuana legalization ballot initiative, and Lieutenant Diane Goldstein (Ret.) interviewed with Don Haney at KFGO Fargo about the measure.



# State By State, cont.

**Ohio:** Deputy Sheriff Carlis McDerment (Fmr.) recorded a TV ad in support of State Issue 1, Neighborhood Safety, Drug Treatment, and Rehabilitation Amendment. [In a Journal-News article](#), US Attorney Carter Stewart (Fmr.) responded to criticisms from Ohio judges about Issue 1. [The Cleveland Plain Dealer](#) included LEAP in a list of organizations in support of Issue 1. Chief Dan Meloy (Ret.) spoke at an American University symposium on the future of the criminal justice system. Chief Tom Synan appeared in [Police Magazine](#) regarding law enforcement response to opioids. He was also in a [Fox19 story](#) about the price of naloxone skyrocketing. LEAP recruited prominent law enforcement officers from around the state to educate voters on Issue 1. US Attorney Stewart and Police Chief Kevin Martin submitted quotes showing law enforcement support for Issue 1. LEAP's quotes called on voters to invest in common sense solutions like Issue 1, which provide better alternatives for solving the problems created by drug addiction. Stewart, Synan, and Major Neill Franklin (Ret.) spoke at a harm reduction conference in Columbus, convened by the Drug Policy Alliance and the American Civil Liberties Union. Chief Synan also spoke to [ABC News](#) about how touching fentanyl cannot cause overdose, and he was interviewed by the [Washington Post](#) on the evolution of synthetic drugs. The story was widely syndicated and appeared in the [Chicago Tribune](#) and the [Houston Chronicle](#). Stewart was interviewed by a freelance reporter about charging dealers with drug-induced homicide. LEAP also worked with ally organizations on bail reform in the state.

**Oklahoma:** Chief Stephen Mills (Ret.) spoke on rural challenges at the NACDL Rural Justice Summit. Mills was interviewed by [Watchdog.org](#) on the need for civil asset forfeiture reform.

**Oregon:** We connected City Attorney Pete Holmes with a DA's office in Oregon to discuss restructuring the office to enable prosecutor reform. Prosecutor Inge Fryklund (Fmr.) gave an interview with WWL radio on decriminalization legislation. Deputy Sheriff Paul Steigleder (Ret.) advised an ally on legislative strategy for moving the state toward a public health approach to drug addiction.

**Pennsylvania:** Eric Sterling, former Assistant Counsel to the US House Judiciary Committee, gave the keynote address at a meeting of the Pennsylvania NewsMedia Association. With civil asset forfeiture under consideration by the US Supreme Court, Pittsburgh's NPR station, WESA, interviewed Sergeant Tulio Tourinho about the case for reform. Officer Nick Bucci (Ret.) spoke with the [Philadelphia Inquirer](#) about marijuana arrests in Pennsylvania and New Jersey. Assistant District Attorney Pat Nightingale (Fmr.) spoke to [Chron.com](#) about the tragic story of a man bulldozed by police over marijuana plants.

**South Carolina:** Officer Raeford Davis (Fmr.) appeared in a public service announcement about medical marijuana.

**Southern US:** Our Southern speakers provided quotes to the Vera Institute's rural incarceration project, to be used in meetings with state legislators in highly incarcerated counties.

**Tennessee:** Judge Kevin Sharp (Fmr.) [published an op-ed in the Tennessean](#) supporting clemency and other policy changes to prevent excessive prison terms for those who don't need to be incarcerated. Assistant Attorney General Preston Shipp (Fmr.) sent a letter to a Tennessee

# State By State, cont.

senator in support of the First Step Act. Assistant District Attorney Allison Watson (Fmr.) [published an op-ed in the \*Tennessean\*](#) urging Tennessee's US senators to support the First Step Act. Chief Norm Stamper (Ret.) was interviewed about the use of lethal force in the shooting death of Daniel Hambrick, a black man shot in the back while running away from a Nashville police officer, who is now being charged with homicide.

**Texas:** LEAP signed on to an amicus brief in support of an assistant district attorney who was terminated for refusing to suppress Brady material (evidence or information that would prove the innocence of the defendant or would enable the defense to more effectively impeach the credibility of government witnesses). Special Assistant US Attorney Jake Lilly (Fmr.) sent a letter to a Texas senator in support of the First Step Act. Quotes on incarceration from LEAP speakers Judge Beckie Palomo and Justice Rebeca Martinez, as well as Sheriff Sally Hernandez, were featured in the [Women's Justice Report](#) by the Texas Criminal Justice Coalition. Justice Rebeca Martinez spoke on a conference panel, "Diversion, Pretrial, Sentencing Reform, Women's Incarceration," about the unique challenges women face in the justice system. Lilly published an op-ed in the *Dallas Morning News* in support of bail reform. *The Houston Chronicle* interviewed Officer James Mooney (Fmr.) on the topic of prison visitation.

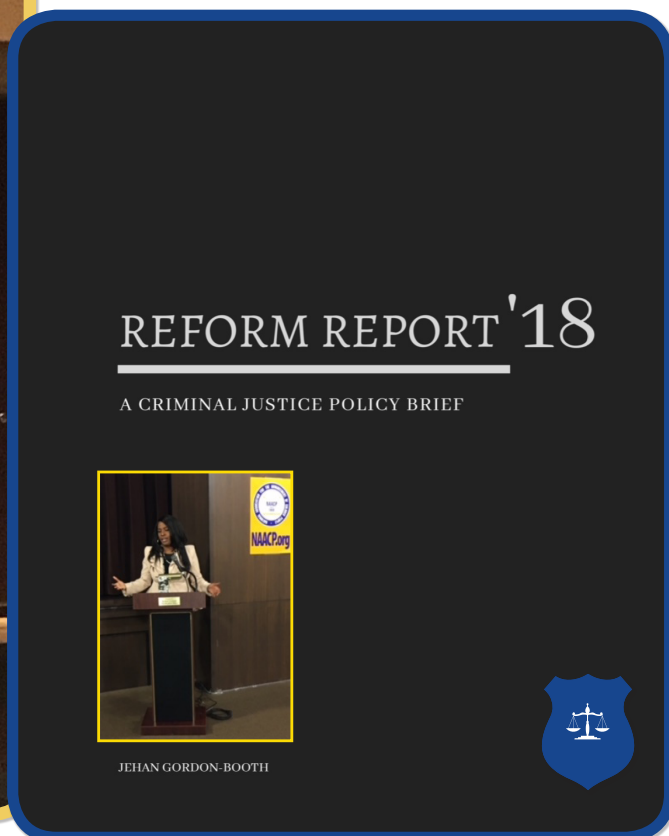
**Virginia:** Chief John Dixon (Fmr.) met with local law enforcement leaders to convince them of the need for civil asset forfeiture reform.

**Washington:** Deputy Sheriff Jay Fleming (Fmr.) published an [op-ed in the \*Spokane Spokesman-Review\*](#) in support of the police de-escalation training ballot initiative. Chief Norm Stamper (Ret.) published an [op-ed in the \*Kitsap Sun\*](#) also supporting the initiative. Chief Stamper and LEAP were [highlighted in an article in \*The Stranger\*](#) discussing I-940. Sheriff Sue Rahr (Ret.) was featured in [Crime Report](#), discussing the state's leadership in police de-escalation training. Rahr was also interviewed by Below the Radar TV about the 2018 sheriff elections. Stamper was interviewed by PBS for a digital documentary, *America From Scratch*, in an episode questioning the policing system in America and the use of lethal force. He was also interviewed by KXL Portland radio on his thoughts regarding alcohol, marijuana, and how they respectively impact behavior.

**Washington, DC:** Major Neill Franklin (Ret.) met with a DC City Councilmember to allay concerns about legislation to decriminalize drug paraphernalia. LEAP signed on to a letter in support of the city council's effort to create a legal marketplace for marijuana in DC. LEAP helped edit and signed on to an ally's letter asking the DC Metropolitan Police Department to increase transparency in their arrest data collection.

**West Virginia:** LEAP signed on to a letter urging the West Virginia legislature to take up civil asset forfeiture reform.

If your state isn't listed yet, stay tuned...



*Clockwise from top left: (i) Major Neill Franklin, CAN-DO Clemency founder Amy Povah, and author/entrepreneur Tracey Syphax attend Vote for Justice at the Annenberg Theater Museum in Washington, DC. (ii) Prosecutor Inge Fryklund (Fmr.) is interviewed by Russ Belville for his radio show, *The Marijuana Agenda*. (iii) Alongside community leader Jehan Gordon-Booth, LEAP sponsored a first-of-its-kind criminal justice reform forum in Illinois, hosted at PBS Studios. (iv) Major Neill Franklin (Ret.) addresses the Police, Treatment, and Community (PTAC) Collaborative 2018 conference.*



# 2018 Contributors

## Chiefs (50,000+)

The Advocacy Fund  
Alliance for Safety and Justice/Tides Center  
The Libra Foundation  
Open Society Foundations  
Public Welfare Foundation  
RAI Services Company  
Anonymous\*

## Colonels (\$25,000 - \$49,999)

Altria Client Services\*  
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## Lieutenant Colonels (\$10,000 - \$24,999)

David Bronner  
Ohio Transformation Fund  
PMI Global Services\*  
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# 2018 Financial Summary

Total Income:	\$1,031,561.99
Total Expenses:	\$869,451.30
Net:	\$162,110.69

## Income Details

Unrestricted Grants:	\$636,700.00
Restricted Grants:	\$260,000.00
Major Donations (\$10K+):	\$44,454.57
Donations Under \$10K:	\$78,123.52
Fiscal Sponsor Fee (TIF):	\$8,631.58
Sales:	\$100.00
Honoraria:	\$2,200.00
Interest:	\$1,352.32
<b>Total:</b>	<b>\$1,031,561.99</b>

## Expense Details

Programs:	
Speakers Bureau:	\$13,164.32
Speakers Bureau Salaries:	\$141,143.66
Media/Promotion:	\$9,329.41
Media/Promotion Salaries:	\$108,128.03
Fundraising:	\$7,576.05
Fundraising Salaries:	\$113,083.35
Conferences:	\$22,573.52
International/Board Projects:	\$3,283.43
Grants:	\$222,758.45
Subtotal:	\$641,040.22
Operation:	\$192,234.94
Services & Equipment:	\$36,176.14
<b>Total:</b>	<b>\$869,451.30</b>

# LEAP Executive Board



Retired Lieutenant  
**Diane Goldstein**  
*Board Chair*  
Nevada, USA



Former Assistant  
State's Attorney  
**Inge Fryklund**  
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**Jody David Armour**  
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Retired Major  
**Neill Franklin**  
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Retired Captain  
**Leigh Maddox**  
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Former Assistant  
District Attorney  
**Allison Watson**  
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Tennessee, USA



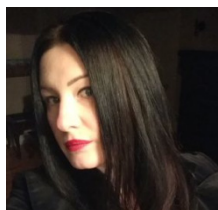
Retired Detective Sergeant  
**Neil Woods**  
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Roshun Shah  
Speakers Bureau Associate



Monica Westfall  
Program Associate

*“Three years ago I stood to make a systematic change in criminal justice in response to our opioid crisis. Community conversations lead to community solutions. Little did I know the impact that I have made in my region and in my state. One of the milestones during my efforts was joining LEAP. Standing alone makes a difference; standing together makes a change in the criminal justice system. Now is the time to stand with LEAP with your financial assistance. Let’s make the change. Together.”*

***-Police Chief Peter Volkmann  
Chatham, New York***





# How You Can Help

*The Law Enforcement Action Partnership thrives when we all work together to advance justice and public safety solutions. In order for us to accomplish our goals in 2019 and beyond, we need your support. Here's how you can contribute to the Law Enforcement Action Partnership:*

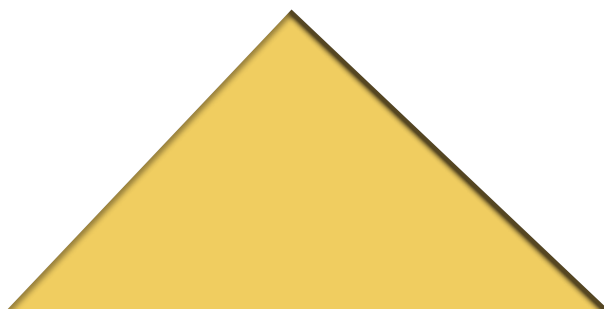
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[info@lawenforcementaction.org](mailto:info@lawenforcementaction.org).
- By mail, send a check payable to The Law Enforcement Action Partnership:

The Law Enforcement Action Partnership  
121 Mystic Avenue  
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Medford, MA 02155

- By phone, please call (781) 393-6985 to contribute via credit card.

# THANK YOU

The Law Enforcement Action Partnership extends heartfelt thanks to our dedicated partners, donors, supporters, and volunteers who devote their time, talents, and resources to building the movement for drug policy and criminal justice reform. Our success is owed in no small part to your contributions. We look forward to a productive future with all of you.







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